

Message Text

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ACTION OES-05

INFO OCT-01 IO-10 ISO-00 AS-01 ACDA-10 CIAE-00 INR-07 L-03

NSAE-00 NSC-05 EB-07 NRC-07 FEAE-00 DODE-00 OIC-02

PM-04 OMB-01 TRSE-00 AF-06 ARA-10 EA-09 EUR-12 NEA-10

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P 171540Z NOV 75

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC PRIORITY 6701

INFO USERDA GERMANTOWN PRIORITY

UNCLAS SECTION 1 OF 2 IAEA VIENNA 9680

EO 11652: NA

TAGS: AORG, EAID, TECH, IAEA

SUBJECT: IAEA TECHNICAL ASSISTANCE COMMITTEE MEETING, NOVEMBER 27,
1975

PASS IO/SCT ALSO PASS NRC

REF: A. IAEA VIENNA 9298; B) STATE 270810

1. SUMMARY: TAC WILL BE CALLED ON TO APPROVE PROVISION
OF EXPERTS AND EQUIPMENT VALUED AT \$4,604,100 IN
CONNECTION IAEA REGULAR PROGRAM OF TA FOR 1976.
SUBJECT TO DETAILED TECHNICAL COMMENTS ON DINDIVIDUAL
PROJECTS BY ERDA AND OTHER INTERESTED AGENCIES, AS
WELL AS RESERVATIONS ON PROJECTS
DESCRIBED REFTELS, MISSION RECOMMENDS US AGREE TO
COMMITTEE APPROVAL OF PROGRAM. SEPTELS WILL KEEP
DEPARTMENT INFORMED ON PROGRASS MISSION DISCUSSIONS
SUBJECT RAISED REFTELS. ACTION REQUESTED: INSTRUCTIONS
FOR MEETING. END SUMMARY.

2. ANNUAL MEETING OF BOARD OF GOVERNORS' TAC WILL BE
HELD ON THURSDAY, NOVEMBER 27 (AND WILL PROBABLY CON-
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TINUE ON FOLLOWING DAY), TO CONSIDER DG'S PROPOSALS

FOR EXPERTS AND EQUIPMENT TO BE PROVIDED BY AGENCY FROM ITS OWN RESOURCES IN CONNECTION WITH ITS REGULAR PROGRAM FOR 1976, AS CONTAINED IN DOCUMENTS GOV/COM. 8/53 AND ADD. 1 (ADVANCE COPIES POUCHED AMMONS, ERDA). OTHER FORMS OF IAEA TA (E.G., FELLOWSHIPS AND TRAINING) ARE NOT DEALT WITH BY TAC, BUT ARE SUBJECT TO DIFFERENT PROCEDURES. TAC TERMS OF REFERENCE ARE: "TO EXAMINE ALL TECHNICAL ASSISTANCE PROJECTS REFERRED TO THE COMMITTEE EITHER BY THE BOARD OR BY THE DIRECTOR GENERAL AND TO REPORT THEREON, WITH RECOMMENDATIONS, TO THE BOARD". (GOV/INF/301) UNDER THESE TERMS OF REFERENCE TAC WILL APPROVE ONLY CONTENT OF PROPOSED PROJECTS AND NOT REPEAT NOT THEIR FINANCING; ON LATTER IT INFORMS BOARD IN ITS REPORT OF AMOUNT WHICH WILL BE REQUIRED TO FINANCE PROVISION OF ASSISTANCE WHICH IT HAS APPROVED.

3. IN PROCEDURES DATING BACK TO 1964 TAC ACTUALLY APPROVES CONTENT OF TA PROGRAM DESCRIBED IN ADD. 1 TO GOV/COM.8/53, IN ORDER THAT SECRETARIAT MAY BEGIN IMPLEMENTATION IN EARLY PART OF YEAR IN QUESTION, RATHER THAN WAITING UNTIL BG MEETS IN FEBRUARY TO APPROVE CONTENT OF PROGRAM (WHICH WOULD HAVE EFFECT OF DELAYING IMPLEMENTATION UNTIL AROUND APRIL). FEBRUARY BG THEN "TAKES NOTE OF" TAC REPORT. THEREFORE, TAC WILL BE ASKED THIS YEAR TO APPROVE FOLLOWING RECOMMENDATIONS BY DG:

"(A) THAT SUCH ASSISTANCE SHOULD BE PROVIDED FOR THE PROJECTS DESCRIBED IN SCHEDULE B IN THE ADDENDUM TO THIS DOCUMENT (GOV/COM.8/53), AS SET FORTH THEREIN;
"(B) THAT THE COMMITTEE SHOULD AUTHORIZE HIM (DG):
(I) TO CONCLUDE WITH EACH RECIPIENT GOVERNMENT THE EXCHANGE OF LETTERS PROVIDED FOR IN PARAGRAPH 3 OF THE GUIDING PRINCIPLES; AND (II) TO TAKE SUCH FURTHER INITIAL STEPS AS MAY BE NECESSARY TO ENABLE PROVISION OF THE ASSISTANCE TO BEGIN WITHOUT DELAY; AND
"(C) THAT THE COMMITTEE SHOULD INFORM THE BOARD THAT FUNDS TOTALLING \$4,604,100 WOULD BE REQUIRED TO PROVIDE ALL THE ASSISTANCE REQUESTED IN SCHEDULE B,
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OF WHICH \$3,806,600 WAS EXPECTED AT THE TIME OF ITS MEETING TO BE AVAILABLE, AND THAT THE LATTER AMOUNT WAS ESTIMATED TO BE ENOUGH TO PROVIDE ALL THE ASSISTANCE REQUESTED EXCEPT THAT FOR THE PROJECTS WHICH WERE IDENTIFIED BY FOOTNOES (A) TO THE TABLES ENTITLED "SUMMARY OF ASSISTANCE IT IS PROPOSED TO PROVIDE IN THE SCHEDULE".

4. SIGNIFICANCE OF THIRD RECOMMENDATION (C) IS ELIMINATION OF "SCHEDULE C" (I.E., TECHNICALLY SOUND BUT NOT

APPROVED) PROJECTS THIS YEAR FROM THE LIST, AND REPLACING SCHEDULE C WITH "FOOTNOTED" PROJECTS IN THE LIST OF APPROVED PROJECTS. THIS CONSTITUTES AN OVERPROGRAMMING OF \$797,500, DESIGNED TO OBTAIN THE

NECESSITY OF GOING BACK TO THE BOARD FOR APPROVAL OF PROJECTS WHICH MEMBER STATES MAY WISH TO FUND AND IMPLEMENT THROUGH THE AGENCY IN EXCESS OF THEIR PLEDGED VOLUNTARY CASH AND IN-KIND CONTRIBUTIONS. THUS, PARA. 8 OF GOV/COM.853 STATES: "IT WILL BE UNDERSTOOD THAT THE PURPOSE OF INCLUDING IN SCHEDULE B REQUESTS FOR ASSISTANCE FOR THE PROJECTS IDENTIFIED BY FOOTNOTE (A) IS TO OBTAIN THE COMMITTEE'S DECISION THAT SUCH ASSISTANCE MAY BE PROVIDED, EITHER AS "SUBSTITUTION ASSISTANCE" IF THE REQUESTING GOVERNMENT SO WISHES OR AS "ADDITIONAL ASSISTANCE" IF ADDITIONAL FUNDS OR SERVICES BECOME AVAILABLE".

5. PROGRAM SUMMARY: DG PROPOSALS INFORM TAC THAT 61

MEMBER STATES SUBMITTED REQUESTS FOR ASSISTANCE IN FORM OF EXPERTS AND EQUIPMENT VALUED IN TOTAL AT \$7,808,000 (INCREASE OF 7 PERCENT OVER REQUESTS MADE FOR 1974) BASED UPON REVIEW OF REQUESTS BY SECRETARIAT, DG PROPOSES COMMITTEE APPROVE ASSISTANCE TO 59 MEMBER STATES AT A TOTAL COST OF \$4,604,100 COMPRISING 641 MAN/MONTHS OF EXPERT SERVICES VALUED AT \$1,923,000 AND EQUIPMENT VALUED AT \$2,681,100. THIS INCLUDES UNCLASSIFIED

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\$797,500 WORTH OF FOOTNOTED PROJECTS (AS NOTED ABOVE, PARA 3) AND EXCLUDES \$3,204,700 OF THE TOTAL AMOUNT REQUESTED FOR ONE OF THREE REASONS: 1) BECAUSE ASSISTANCE IS NOT REQUIRED UNTIL 1977 (AS IN CASE OF REQUESTS FROM TWO MEMBERS, SIERRA LEONE AND UGANDA),

2) BECAUSE FURTHER STUDY IS NECESSARY BEFORE THEY COULD HAVE BEEN SUBMITTED TO COMMITTEE, OR 3) BECAUSE SECRETARIAT CONCLUDED THAT PROJECTS FOR WHICH ASSISTANCE REQUESTED NOT RPT NOT TECHNICALLY SOUND.

5. CONDITIONS OF PROVISION: DG ADVISES THAT ALL ASSISTANCE WILL BE PROVIDED PURSUANT TO AGREEMENT BETWEEN THE AGENCY AND GOVERNMENT CONCERNED, UNDER WHICH GOVERNMENTS WILL MAKE LOCAL CURRENCY CONTRIBUTION

TOWARDS ASSESSED PROGRAM COSTS OF 8 PERCENT OF TOTAL
TA PROVIDED, INCLUDING FELLOWSHIPS, AS LAID DOWN BY
UNDP (AN OBLIGATION WHICH WILL BE WAIVED WITH RESPECT
TO ETHIOPIA, MALI AND SUDAN, IN ACCORDANCE WITH
DECISIONS OF UNDP CONCERNING LEAST DEVELOPED COUNTRIES).
GOVERNMENTS WILL PROVIDE OFFICE SPACE AND EQUIPMENT.
EACH AGREEMENT WILL ALSO INCLUDE UNDERTAKING THAT
APPROPRIATE HEALTH AND SAFETY MEASURES BE APPLIED,
AND THAT "ASSISTANCE PROVIDED WILL NOT BE USED IN SUCH
A WAY TO FURTHER ANY MILITARY PURPOSE", AS WELL AS
CLAUSE ON SETTLEMENT OF DISPUTES.

6. FINANCING: PROJECTS APPROVED BY TAC WILL BE
FUNDED FROM RESOURCES MADE AVAILABLE BY MEMBER STATES
AS VOLUNTARY CASH CONTRIBUTIONS TO GENERAL FUND FOR

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ACTION OES-05

INFO OCT-01 IO-10 ISO-00 AS-01 ACDA-10 CIAE-00 INR-07 L-03

NSAE-00 NSC-05 EB-07 NRC-07 FEAE-00 DODE-00 OIC-02

PM-04 OMB-01 TRSE-00 AF-06 ARA-10 EA-09 EUR-12 NEA-10

/110 W

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P 171540Z NOV 75

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC PRIORITY 6702

INFO USERDA GERMANTOWN PRIORITY

UNCLAS SECTION 2 OF 2 IAEA VIENNA 9680

PASS IO/SCT

ALSO PASS NRC

EO 11652: N/A

TAGS: AORG, EAID, TECH, IAEA

SUBJ: IAEA TECHNICAL ASSISTANCE COMMITTEE MEETING, NOVEMBER 27,
1975

REF: (A) IAEA VIENNA 9298; B) STATE 270810

1976, AGAINST TARGET OF \$5.5 MILLION AS APPROVED BY GENERAL CONFERENCE IN SEPTEMBER. IN SOME CASES, CERTAIN PROJECTS MAY BE SUBJECT OF OFFERS OF GIFTS IN-KIND OF EQUIPMENT OF COST-FREE EXPERT SERVICES FROM MEMBER STATES WHICH CAN BE USED IN LIEU OF AGENCY CASH RESOURCES (AS IS CASE, FOR EXAMPLE, WITH RESPECT TO U.S. EQUIPMENT GRANT EACH YEAR). DISCUSSIONS WITH AGENCY TA OFFICIALS REVEAL THAT AGENCY ANTICIPATES RECEIVING ABOUT \$4.8 MILLION OF \$5.5 MILLION TARGET. DIFFERENCE BETWEEN \$4.8 MILLION AND APPROX. \$3.8 MILLION IT EXPECTS TO HAVE AVAILABLE FOR EXPERTS AND EQUIPMENT (I.E., \$1 MILLION) WILL BE USED FOR TYPE ONE UNCLASSIFIED

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AND TYPE TWO FELLOWSHIPS, AND FOR SCIENTIFIC VISITS, AND TRAINING COURSES.

7. GOV/COM.8/53 CONTAINS STANDARD PHRASE THAT: "IN VIEW OF THE NATURE OF THE PROJECTS CONCERNED, THAT APPLICATION OF SAFEGUARDS AGAINST DIVERSION WILL NOT BE REQUIRED." MISSION HAS ALREADY TAKEN UP THE APPLICABILITY OF THIS STATEMENT, AND INDEED ITS ACCURACY, WITH RESPECT TO PAST PROJECTS AND HAS RECEIVED ASSURANCE THAT IT WILL BE CHANGED IN CORRIGENDUM TO DOCUMENT. THIS IS BELIEVED TO BE IMPERATIVE IN LIGHT OF ISSUES RAISED REFTELS. MISSION WILL REPORT ON NEW WORDING AS SOON AS IT HAS BEEN INFORMED BY SECRETARIAT.

8. APART FROM ISSUES RAISED REFTELS, MISSION SEES LITTLE CHANCE FOR SUBSTANTIVE DIFFERENCES OVER CONTENT OF TA PROGRAM AS PROPOSED. DEBATE WILL PROBABLY REFLECT CONTINUING CONCERN OVER RELATIVELY SLOW GROWTH OF PROGRAM EXPRESSED BY LDC MEMBERS, PARTICULARLY COMPARED TO OTHER AGENCY PROGRAMS, E.G., SAFEGUARDS. USSR AND SOME OF ITS ALLIES MAY MAKE USUAL RESERVATION REGARDING ASSISTANCE TO CHILE, ISRAEL AND/OR SOUTH KOREA. POSSIBLE ALSO THAT ADDITIONAL ATTACK MAY BE MADE ON ISRAEL'S PROJECTS (THIS YEAR TALLING \$104,500) IN LIGHT RECENT UNGA "ZIONISM" RESOLUTION. APART FROM OUR NORMAL ADVICE TO IAEA MEETINGS TO KEEP DEBATE TO TERMS OF REFERENCE, EXCLUDING EXTRANEIOUS POLITICAL STATEMENTS, MISSION WOULD APPRECIATE ANY GUIDANCE DEPARTMENT MAY OFFER ON RESPONDING TO THIS PARTICULAR ISSUE IN LIGHT RECENT EVENTS.

10. RECOMMENDATIONS: MISSION RECOMMENDS THAT INDIVIDUAL PROPOSED PROJECTS BE GIVEN DETAILED TECHNICAL SCRUTINY BY PROGRAM DIVISIONS AND NATIONAL LABORATORIES OF ERDA AND BY OTHER INTERESTED AGENCIES (FOR WHICH SECRETARIAT HAS OFTEN EXPRESSED ITS CONSIDERABLE GRATITUDE) FOR CONSOLIDATION AND TRANSMITTAL TO SECRETARIAT. SUBJECT TO SUCH DETAILED TECHNICAL REVIEW AND COMMENT ON INDIVIDUAL PROJECTS AS MAY BE UNCLASSIFIED

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BE PROVIDED AT LATER DATE TO SECRETARIAT, AND SUBJECT TO SATISFACTORY RESOLUTION OF ISSUES RAISED REFTELS, MISSION RECOMMENDS U.S. JOIN IN EXPECTED TAC CONSENSUS APPROVING PROPOSED PROGRAM OF EXPERTS AND EQUIPMENT FOR 1976, AND AUTHORIZING DG TO CONCLUDE APPROPRIATE AGREEMENTS AND PROCEED WITH IMPLEMENTATION OF PROJECTS WITHOUT DELAY.

11. ACTION REQUESTED: INSTRUCTIONS FOR MEETING.LABOWITZ

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